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PAGE 01 USUN N 01872 01 OF 02 100059Z
ACTION IO-10

INFO LOG-00 AF-01 AID-00 CIAE-00 OASY-00 DODE-00 DS-00
TEDE-00 INR-00 L-01 ADS-00 MMP-00 NSAE-00 OIC-02
PM-00 P-01 SP-00 SS-00 PMB-00 DSCC-00 PRM-10
DRL-09 /034W

-----C3E70F 100105Z /21

P 100102Z MAY 95
FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 4800
INFO AMEMBASSY KIGALI PRIORITY
SECDEF WASHDC
JOINT STAFF WASHDC
WHITEHOUSE WASHDC
AMEMBASSY KINSHASA
AMEMBASSY YAOUNDE

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 001872

YAOUNDE FOR DATT;
WHITE HOUSE PLEASE PASS NSC;
JOINT STAFF FOR CHAIRMAN, J5, J3, JS; SECDEF FOR OSD/ISA

E.O.12356: DECL:5/31/2005
TAGS: PREL, MARR, PHUM, PREF, UNSC
SUBJECT: RWANDA: FURTHER UN VIEWS ON UNAMIR'S MANDATE
REF: A) USUN 1672, B) STATE 105037

1. CONFIDENTIAL - ENTIRE TEXT.
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PAGE 02 USUN N 01872 01 OF 02 100059Z

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2. USUN (PLEASE PROTECT) HAS OBTAINED A SUMMARY OF UNAMIR SPECIAL REP KHAN'S RECOMMENDATIONS ON ADJUSTMENTS TO THE MANDATE. THESE INCLUDE A "MORE PRECISE DEFINITION" OF UNAMIR SECURITY TASKS PERMITTING A 10-20

REDUCTION IN ITS MILITARY STRENGTH WHILE REMAINING LARGE ENOUGH TO PRESERVE A "SENSE OF SECURITY". TO MAKE A CONTINUED LARGE MILITARY PRESENCE PALATABLE TO THE GOR HE WOULD OFFER NEW "PEACE-BUILDING" AND BORDER MONITORING TASKS. END SUMMARY

3. THE UNAMIR SRSG (AND FORCE COMMANDER) ARE LOOKING AT WAYS TO REDUCE UNAMIR NUMBERS AND REVISE ITS MANDATE TO MAKE IT MORE ACCEPTABLE TO THE GOR WHILE CONTINUING TO FULFILL SOME SECURITY FUNCTIONS. THEY HAVE NOTED THAT THE GOR WOULD LIKE A SMALLER UNAMIR AND EMPHASIS ON "PEACE-BUILDING" RATHER THAN PEACE-KEEPING. THEIR PAPER PROPOSES FORCE ADJUSTMENTS IN ORDER TO UNDERTAKE SUCH THINGS AS REPAIRING OR CONSTRUCTING ROADS, MUNICIPAL WATER SUPPLIES, SCHOOLS, BRIDGES, AND OTHER INFRASTRUCTURE. UNHQ HAS ACKNOWLEDGED TO USUN THAT THESE SORTS OF TASKS FALL UNDER THE PURVIEW OF UN AID AGENCIES SUCH AS UNDP, UNICEF, ETC., AND ARE NOT TRADITIONAL PEACEKEEPING DUTIES.

4. THE SRSG CALLS FOR A MORE PRECISE DEFINITION OF UNAMIR'S RESPONSIBILITY TO PROVIDE SECURITY AND PROTECTION TO: THE INTERNATIONAL TRIBUNAL, HUMAN RIGHTS MONITORS, UN AGENCIES, FOREIGN MAGISTRATES AND JUDGES ASSISTING THE NATIONAL JUDICIARY, AND RETURNING REFUGEES

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PAGE 03 USUN N 01872 01 OF 02 100059Z
AS SPECIFIED IN TRIPARTITE AND OTHER AGREEMENTS SIGNED BY THE GOR SPECIFYING TRANSIT CAMPS AND SECURITY CORRIDORS. UN DPKO SEES PROTECTING RETURNING REFUGEES AS THE MOST PROBLEMATIC AND STRESSED TO USUN THAT IT WOULD BE ALMOST IMPOSSIBLE TO PROTECT REFUGEES IN ANY CIRCUMSTANCE OTHER THAN HAVING THE UN FORM A PROTECTIVE CORDON AROUND A WELL-DEFINED AND LIMITED ZONE.

5. THE SRSG AND FC RECOGNIZE THAT UNAMIR HAS PLAYED A ROLE IN CREATING AN "INTANGIBLE BUT REAL SENSE OF

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SECURITY." FC SUGGESTS TO UNHQ THAT UNAMIR COULD CONTINUE TO PROVIDE THIS SENSE OF SECURITY WITH TWO BATTALIONS AND 200 MILOBS. TEAMS OF MILOBS AND SECTIONS OF PLATOONS WOULD VISIT 143 COMMUNES DAILY, EACH TEAM TO VISIT FOUR COMMUNES EACH DAY. IT IS UNCLEAR WHETHER THE UN PLAN WOULD HAVE THE MILOBS AND TROOPS VISITING SEPARATELY OR WORKING TOGETHER.

6. THE RECOMMENDATIONS INCLUDE A PROPOSAL FOR BORDER MONITORING. NOTING PRIOR GOR RESISTANCE TO THIS IDEA, THE SRSG AND FC SEE A DISTINCTION BETWEEN MONITORING THE REFUGEE FLOW ACROSS BORDERS AND PATROLLING FOR INCURSIONS AND BELIEVE UNAMIR INVOLVEMENT IN THE FORMER MIGHT BE MORE ACCEPTABLE TO THE GOR. THEY FORESEE MILOBS IN BOATS AND HELICOPTERS, AND STATIONED AT 15 BORDER CROSSING POINTS. COMMENT: REFUGEE MOVEMENT INTO RWANDA COULD BE COUNTED BY UNHCR IF OCCURRING AT ESTABLISHED CROSSING POINTS. IT IS UNCLEAR WHY UNAMIR WOULD BE NEEDED FOR THIS. ALSO, THE GOR'S CONCERNS ABOUT CAMPS IN ZAIRE BEING USED AS TRAINING GROUNDS FOR MILITIA AND INFILTRATORS WOULD NOT BE ADDRESSED BY

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PAGE 04 USUN N 01872 01 OF 02 100059Z
OBSERVING ONLY THE RWANDA SIDE OF THE BORDER.

7. THE SRSG AND FC FORESEE USING TROOPS TO PROTECT TRIBUNAL REPRESENTATIVES, HUMAN RIGHTS FIELD OFFICERS AND THEIR OFFICES. TWO TROOPS WOULD ACCOMPANY EACH TRIBUNAL OR HUMAN RIGHTS PERSON AS ARMED ESCORTS. COMMENT: USUN AGREES THAT THIS TASK IS APPROPRIATE FOR UNAMIR, BUT QUESTIONS WHETHER TROOPS DEPLOYED AS FORMED UNITS OF INFANTRY ARE THE BEST SUITED TO THIS TYPE OF TASK. END COMMENT.

8. THE PROPOSAL WOULD RETAIN THE CURRENT MANDATE FOR TRAINING THE GENDARMERIE AND POLICE, AND AIDING RECONCILIATION. THE FORCE REDUCTION WOULD BE ACCOMPLISHED BY SMALLER CIVILIAN AND MILITARY CONTINGENTS AND A CLOSE-DOWN OF UNREO, HOWEVER, RATIONALE FOR AND ANALYSIS OF THESE CHANGES IS NOT SPELLED OUT.

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9. THE SRSG AND FC ESTIMATE THAT UNAMIR WILL NEED A BATTALION OF 800 TO PROTECT UNAMIR HQ AND OTHER UN FACILITIES IN KIGALI. ALSO, THE SRSG/FC PLAN CALLS FOR

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PAGE 01 USUN N 01872 02 OF 02 100100Z
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C O N F I D E N T I A L SECTION 02 OF 02 USUN NEW YORK 001872

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TROOPS FOR HQ FUNCTIONS, ENGINEERS, MEDICAL, SIGNALS AND
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PAGE 02 USUN N 01872 02 OF 02 100100Z
LOGISTICS SUPPORT, AS WELL AS CIVPOL AND CIVILIAN
POLITICAL AFFAIRS OFFICERS.

10. THE FRENCH DEPUTY PERMREP INFORMALLY INDICATED TO
USUN THAT THE FRENCH POSITION WILL BE TO ASK THAT THE
SIZE AND MANDATE OF UNAMIR REMAIN UNCHANGED, THEREBY
FORCING THE RWANDANS OPENLY TO TAKE THE RESPONSIBILITY
FOR ANY REVISION OR REDUCTION OF UNAMIR. ALBRIGHT

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